PARKSIDE AT BAKER RANCH RESIDENTIAL PROJECT DRAFT INITIAL STUDY/ MITIGATED NEGATIVE DECLARATION

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Acronyms and Abbreviations

μg/m³ micrograms per cubic meter

ADT average daily traffic

AERMOD American Meteorological Society/Environmental Protection Agency

Regulatory Model

AF acre-feet

AHIP Affordable Housing Implementation Plan

AQMPs air quality management plans

ARB Air Resources Board

ASTs aboveground storage tanks

Basin South Coast Air Basin

Basin Plan Water Quality Control Plan BMPs best management practices

CAA Clean Air Act

CAAQS California Ambient Air Quality Standards

Cal Fire California Department of Forestry and Fire Protection
Cal OSHA California Division of Occupational Safety and Health

CalEEMod California Emissions Estimate Model
Caltrans California Department of Transportation

CAP climate action plan
CBC California Building Code
CCAA California Clean Air Act

CCR California Code of Regulations

CDC California Department of Conservation
CDFW California Department of Fish and Wildlife
CEQA California Environmental Quality Act

CFR Code of Federal Regulations

cfs cubic feet per second

CGP Construction General Permit

CH₄ methane

CHP California Highway Patrol

City City of Lake Forest

CIWMB California Integrated Waste Management Board

CMP Congestion Management Program
CNDDB California Natural Diversity Database
CNEL community noise equivalent level
CNPS California Native Plant Society

 ${\sf CO}$ carbon monoxide ${\sf CO}_2$ carbon dioxide ${\sf CO}_2{\sf eq}$ ${\sf CO}_2$ equivalent

CRHR California Register of Historical Resources

CSS coastal sage scrub

CUPA Certified Unified Program Agency

CWA Clean Water Act

dB decibels

dBA A-weighted decibels
DCV Design Capture Volume

DOT Department of Transportation
DPM diesel particulate matter

DTSC Department of Toxic Substances Control

EDR Environmental Data Records, Inc.
EIR environmental impact report

EPA U.S. Environmental Protection Agency

ESA Environmental Site Assessment

FEMA Federal Emergency Management Agency

FGC Fish and Game Code

FHWA Federal Highway Administration

FMMP Farmland Mapping and Monitoring Program

GHG greenhouse gas

GWP global warming potential HCFCs hydrofluorocarbons

HCP Habitat Conservation Plan

HVAC heating, ventilation, and air conditioning

I Interstate

IBC International Building Code
ICU Intersection Capacity Utilization

IPCC Intergovernmental Panel on Climate Change

IRWD Irvine Ranch Water District

IS initial study

ITE Institute of Transportation Engineers

IWMD Integrated Waste Management Department

kBTU thousand British thermal unit
LAWRP Los Alisos Water Reclamation Plan

LOS level of service

LSTs localized significance thresholds

MATES III Multiple Air Toxics Exposure Study III

MBTA Migratory Bird Treaty Act mg/m³ milligrams per cubic meter mgd million gallons per day mgy million gallons per year

MND mitigated negative declaration

MRZ Mineral Resource Zone

MS4 Municipal Separate Storm Sewer Systems

MT metric tons

MWD Metropolitan Water District of Southern California

MWDOC Municipal Water District of Orange County

MWh/year megawatts per hour per year

N₂O nitrous oxide

NAAQS
National Ambient Air Quality Standards
NAHC
Native American Heritage Commission
NCCP
Natural Communities Conservation Plan
NETR
National Environmental Title Research

NPDES National Pollutant Discharge Elimination System

NRHP National Register of Historic Places

 O_3 ozone

OA Operational Area

OCFA Orange County Fire Authority

OCSD Orange County Sheriff's Department
OCTA Orange County Transportation Authority

Pb Lead

PFCs perfluorocarbons

PM10 particulate matter less than or equal to 10 micrometers in diameter PM2.5 particulate matter less than or equal to 2.5 micrometers in diameter

Porter-Cologne Act Porter-Cologne Water Quality Control Act

ppm parts per million
PRC Public Resources Code

project Parkside at Baker Ranch Residential Project
RCRA Resource Conservation and Recovery Act of 1976

RECs Recognized Environmental Concerns

RPS renewable portfolio standard

San Diego Water Board
Santa Ana Water Board
SCAQMD
Santa Ana Water Board
SCAQMD
South Coast Air Quality Management District

SCE Southern California Edison Company

SF₆ sulfur hexafluoride

SIP State Implementation Plan

SMARA Surface Mining Reclamation Act of 1975

SO₂ sulfur dioxide SR State Route

SRA Source Receptor Area
SSC Species of Special Concern

SVUSD Saddleback Valley Unified School District
SWPPP Storm Water Pollution Prevention Plan
SWRCB State Water Resources Control Board

TACs toxic air contaminants TIA **Traffic Impact Analysis TMDL** total maximum daily loads **USACE** U.S. Army Corps of Engineers **USFWS** U.S. Fish and Wildlife Service UST underground storage tank V/C vehicle to capacity ratio VMT a vehicle-miles-traveled

WDR Waste Discharge Requirement

Williamson Act California Land Conservation Act of 1975

WQMP Water Quality Management Plan

Overview

The City of Lake Forest (City), as the lead agency under the California Environmental Quality Act (CEQA), has prepared this initial study (IS) and proposed mitigated negative declaration (MND) to evaluate the potential environmental effects associated with the proposed Parkside at Baker Ranch Residential Project (project), located on an approximately 30-acre site in the City of Lake Forest, Orange County, California.

This chapter includes a brief overview of the requirements pursuant to CEQA, the scope of the environmental analysis, the document's organizational structure and content, and a list of the required discretionary approvals needed to implement the proposed project.

Preparation of an Initial Study/Mitigated Negative Declaration

When a proposed project is a discretionary action and meets the definition of a project under CEQA, the lead agency is required to prepare an environmental impact analysis and disclosure document (State CEQA Guidelines Sections 15377 ["Private Project"] and 15378 ["Project"]). The intent of the document is to: (1) inform the decision-maker, responsible and trustee agencies, and the general public of the environmental effects of the project, and (2) mitigate those effects to the extent feasible in an attempt to reduce all potential impacts to a less-than-significant level.

Unless it is already determined that an environmental impact report (EIR) will be prepared or the proposed project falls within one of the CEQA-defined exemption classes, the lead agency generally starts the documentation process by preparing an IS (State CEQA Guidelines Sections 15250–15253 ["Statutory Exemptions"] and Sections 15300–15332 ["Categorical Exemptions"]). Once completed, the IS provides the lead agency with direction on which type of CEQA documentation is appropriate for a specific project. When an IS determines that a project may result in a potentially significant and unavoidable impact, an EIR is appropriate. For projects that would have little to no effect on the environment, either a categorical exemption or negative declaration is generally appropriate. For projects with a potentially significant impact that can be mitigated to a less-than-significant level and would consequently not result in significant unavoidable impacts, an MND is prepared.

Based on the results of the IS, the City has determined that the proposed project would result in less-than-significant impacts after mitigation is incorporated, and no significant unavoidable impacts would occur. Therefore, the appropriate CEQA compliance document is an IS/MND.

City of Lake Forest Introduction and Overview

Requirements of an Initial Study/Mitigated Negative Declaration

The preparation of an IS/MND is governed by two principal sets of documents: CEQA (Public Resources Code [PRC] Section 21000, et seq.) and the State CEQA Guidelines (California Code of Regulations [CCR] Section 15000, et seq.). Specifically, State CEQA Guidelines Section 15063 ("Initial Study") and Sections 15070–15075 ("Negative Declaration Process") guide the process for the preparation of an IS/MND. Where appropriate and supportive to an understanding of the issues, reference is made either to the statute, the State CEQA Guidelines, or appropriate case law.

This IS/MND, as required by State CEQA Guidelines Section 15071, contains (1) a brief description of the project, (2) the project location, (3) a proposed finding that the project will not have a significant effect on the environment, (4) a copy of the IS documenting support for the findings, and (5) all mitigation measures to be implemented.

Environmental Issues Addressed

This IS/MND evaluates the proposed project's effects on the following resource topics.

•	Aesthetics	•	Agriculture and forestry resources	•	Air quality
•	Biological resources	•	Cultural resources	•	Geology and soils
•	Greenhouse gas emissions	•	Hazards and hazardous materials	•	Hydrology and water quality
•	Land use and planning	•	Mineral resources	•	Noise
•	Population and housing	•	Public services	•	Recreation
•	Transportation and	•	Utilities and service systems	•	Mandatory findings of

The environmental setting and impact analysis discussion for each of these topics is provided in Chapter 3, "Environmental Analysis."

Document Organization and Content

The content and format of this IS/MND is designed to meet the requirements of CEQA. This report is organized as follows:

- Chapter 1, "Introduction and Overview," identifies the intent and requirements of the IS/MND and a list of the environmental resources and issue areas to be analyzed.
- Chapter 2, "Project Description," describes the location, general environmental setting, project background, project components, and the characteristics of the proposed project's construction and operational phases.

traffic

significance

City of Lake Forest Introduction and Overview

• Chapter 3, "Environmental Analysis," presents the environmental setting and impact analysis for each resource topic.

- Chapter 4, "References," identifies all sources and individuals cited in this IS/MND.
- Chapter 5, "List of Preparers," identifies the individuals who prepared this report and their areas of technical expertise.

City of Lake Forest Introduction and Overview

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Project Description and Environmental Setting

Overview

The proposed project would develop up to 250 single- and multi-family attached and detached residential units on an approximately 30-acre project site located at 28201 Rancho Parkway in the City of Lake Forest. Implementation of the proposed project would require the City Council to approve: (1) a General Plan Amendment, (2) a Zone Change to amend the Baker Ranch Planned Community Development Plan and Supplemental Text, (3) a Tentative Tract Map, and (4) a Development Agreement. As part of this project, a Reclamation Plan Amendment would also need to be approved.

Details of the proposed project, including the existing condition, location, project components, and construction, are included in this chapter.

Existing Setting

City of Lake Forest

The City is approximately 16.6 square miles and is in Orange County, California, at the site of the historic town of El Toro. The City was incorporated in 1991 and over the last 23 years has been developed as a series of planned communities set among rolling hills, lakes, creeks, and eucalyptus groves. The planned communities that make up the City include Lake Forest, El Toro, Pacific Commercentre, Rancho de los Alisos, Rancho Serrano, Serrano Highlands, Foothills Ranch, Portola Hills, and Baker Ranch (City of Lake Forest 2010a, Land Use Element). Adjacent cities include Irvine on the west, Mission Viejo on the southeast, and Laguna Hills on the southwest. Unincorporated portions of Orange County, including various regional wilderness areas, are located to the north, east, and west.

Location and Surrounding Land Uses

The project site encompasses 30 acres in the City of Lake Forest. The site is located at 28201 Rancho Parkway, with the closest major intersection being Portola Parkway and Rancho Parkway to the southeast. The assessor's parcel numbers are 104-143-46, -47, and -48. Figure 2-1 provides the general location of the project site.

The project site is bounded on the north by State Route (SR)-241, on the east by Portola Parkway and Saddleback Church, on the south by Rancho Parkway and the City's Sports Park and Recreation Center (under construction), and on the west by light industrial and business park uses. Figure 2-2 shows the project site and the surrounding area.

Project Site History

The project site was operated by El Toro Materials as a sand and gravel mine for over 20 years. The mined material was initially transferred to the eastern adjoining property via conveyor belt over Portola Parkway. The conveyor belt was removed a few years after mining operations east of Portola Parkway ceased in 2003. A total of approximately one million yards of material have been extracted from the project site. Operational activities also included concrete and asphalt recycling. Broken concrete and asphalt were recycled by grinding the materials, which were then sold as road base. Mining operations were discontinued in 2010 once the site grade was relatively level.

Existing Site Conditions

The project site is currently owned by Baker Ranch Properties, LLC, and is licensed or leased (hereinafter referred to as "leased") to approximately 81 licensees and tenants (hereinafter referred to as "tenants") who use the property as a staging area for construction and landscaping businesses, or for the storage of vehicles, and equipment and materials. Tenants are on a month-to-month parking license or a month-to-month lease.

The current configuration of the site is generally a flat to gently sloping area that has been leveled from the site's past as a sand and gravel mine. The elevation of the project site ranges between 760 and 800 feet above mean sea level. The site has a steep cut slope along the northern boundary that forms a small ridgeline where previously higher topography abutted the SR-241 transportation corridor to the north. Limited areas of vegetation currently exist at the southern perimeter of the central flat area of the site.

An existing 1.8-acre detention basin is located in the northeast portion of the project site and collects the site's drainage and runoff. Existing site drainage flows southerly and southeasterly toward Rancho Parkway and is conveyed via existing swales easterly toward Portola Parkway and then northerly to the existing detention basin. Overflow from the detention basin is discharged to existing storm drain improvements located in Portola Parkway prior to discharging to Glass Creek, which ultimately discharges into Aliso Creek, approximately 0.5 mile south of the project site.

There are no permanent buildings on the project site. Temporary office trailers are located in the southern portion of the project site and are connected to above-ground septic tanks. Portable restrooms are located throughout the remainder of the property. Both the septic tanks and portable restrooms are pumped on a weekly basis. The site is served by domestic and reclaimed water services, which are currently limited to the area near the main entry. A 2,500-gallon water truck and 2,500-gallon water storage tank are also located on the project site in the southeastern portion. The water is used to control dust on the project site. Additionally, there is a water tower in the southeastern portion of the project site that is used by one tenant to store runoff water collected from irrigating its landscaping container plants. As with the water supply, electricity is provided to tenants near the main entry area. The project site is also surrounded by a 6-foot-tall chain link fence on all sides and contains one access point from Rancho Parkway.

Soil stockpiles on the project site include materials and tailings from past and present activities. Additionally, approximately 2,000 cubic yards of soil from a road project in another Orange County city will be mixed with material on site and used in the grading operation of the project (Appendix A).

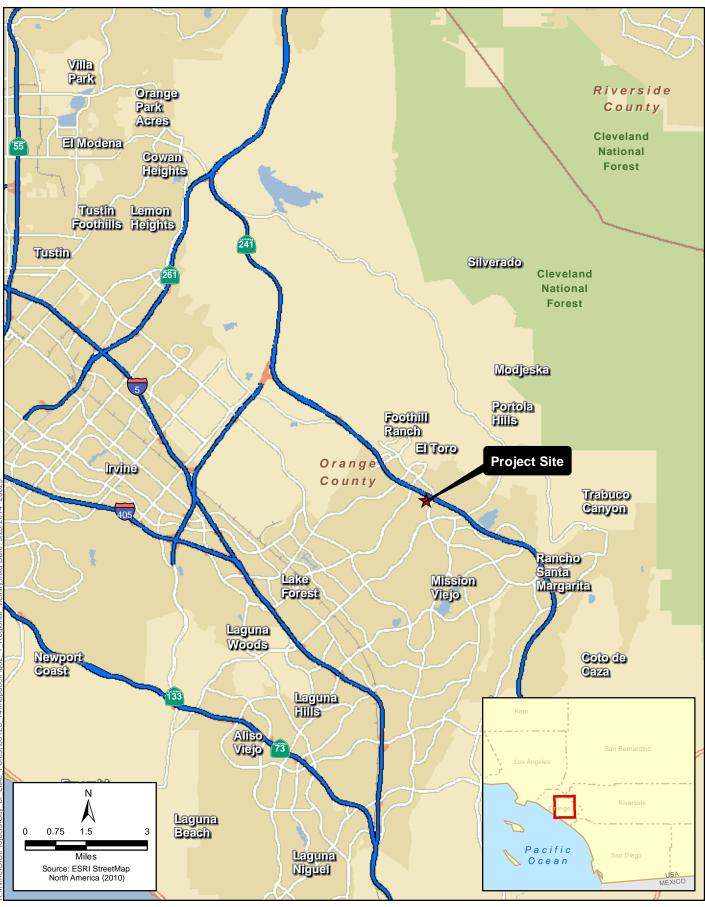




Figure 2-1 Regional Location City of Lake Forest Baker Ranch Residential Project





Figure 2-2
Project Vicinity Map and Existing Conditions
City of Lake Forest Baker Ranch Residential Project

The site has a mineral resource zone designation of Mineral Resource Zone (MRZ) 2 by the California Geological Survey. MRZ-2 zones are areas where adequate information indicated that significant mineral resources are present or where it is judged that it is a high likelihood for their presence exists. The zone is applied to known mineral deposits or where well developed lines of reasoning, based on economic geologic principles and adequate data, demonstrate that the likelihood for occurrence of significant mineral deposits is high. The project site, formerly known as the El Toro Materials Sand and Gravel Operation, has been excavated for sand and gravel and is classified as an important MRZ for Portland cement concrete grade aggregate by the California Department of Conservation (City of Lake Forest 2010a, Recreation and Resources Element.).

Existing Land Use Designation and Zoning

The proposed project site is designated Commercial with a Mineral Resources Overlay per the General Plan Land Use Element. The Commercial General Plan land use designation includes retail, professional office, and service-oriented business activities serving a community-wide area and population. The Mineral Resources Overlay General Plan land use designation includes important mineral resource areas. The surrounding General Plan land use designations include Commercial to the east and southeast; Regional Park/Open Space to the south; Business Park to the west and southwest; and Light Industrial to the southwest. Figure 2-3 shows the existing General Plan land use designations for the project site.

The proposed project site is currently zoned PC 7—Baker Ranch Planned Community. The PC 7 text provides property development regulations for property located within the Baker Ranch Planned Community. Specifically, the zoning is provided by and described in the Baker Ranch Planned Community Development Plan and Supplemental Text, adopted by the Orange County Board of Supervisors on April 20, 1988, and implemented by the City of Lake Forest since incorporation in 1991. The purpose of the Plan is to provide for the development of the Baker Ranch Planned Community as a coordinated, comprehensive project and to ensure compliance with the spirit and intent of the Planned Community District outlined in Section 7-9-103 of the Orange County Zoning Code. The project site is located within Parcel 3 and is designated as Urban Activity with a Sand and Gravel Overlay Zone by the development plan. The intent of the Urban Activity Center is to integrate a mix of uses including shopping, cultural, civic, entertainment, professional service, industrial, and office park. Permitted uses within the Sand and Gravel Overlay Zone include mining, quarrying, and commercial extraction of rock, sand, gravel, earth, clay, and similar materials as well as concrete batching plants, mixing plants, and the manufacture of concrete products. Figure 2-4 shows the current zoning.

Project Description

Baker Ranch Properties, LLC (applicant) proposes closure and reclamation of the existing surface mine, and the construction of up to 250 single- and multi-family attached and detached residential units on the approximately 30-acre project site. Proposed housing units are expected to be between 1,500 and 3,300 square feet.

The project site fronts Rancho Parkway; all utilities and public facilities, and certain drainage facilities, to serve the site are in Rancho Parkway and have been stubbed into the project site. There would be a main access road into the project site, which would line up with and be opposite the

entry to the City's Sport Park, which is currently under construction. This would create a four-way signalized intersection with Rancho Parkway. Private roads would provide circulation within the proposed residential development. At the request of the City, the project would also provide a 3,666.28-square-foot (0.084-acre) right-of-way dedication along the eastern edge of the property for the widening of Portola Parkway, in accordance with the City's General Plan Circulation Element. The future construction of the Portola Parkway widening may include retaining walls at the edge of the project site.

Tentative Tract Map

The project also proposes subdividing the project site by way of a tract map, which is shown in Figure 2-5. Approximately 5.8 acres would be subdivided into 64 single-family detached lots generally 47 feet by 75 feet. Approximately 4.9 acres would be subdivided into 53 single-family detached lots generally 55 feet by 65 feet, and approximately 9.2 acres would be subdivided into one pad designated for condominium purposes and would accommodate up to 133 units/lots in either an attached configuration and/or a clustered single-family detached configuration (e.g. "alley loaded"). Additionally, the proposed project would include a recreation area on approximately 0.5 acre of land area, 2 acres of landscape and open space buffers, 5.8 acres for private streets and utility/emergency access, and an existing water quality detention basin on up to 1.8 acres.

General Plan Amendment

Additionally, in order to be in compliance with all applicable plans and policies, the proposed project includes a General Plan amendment to re-designate the western portion of the project site as Low-Medium Density Residential and the eastern portion as Medium Density Residential. The amendment would remove the General Plan Mineral Resources Overlay designation. Figure 2-6 shows the proposed land use designations.

Baker Ranch Planned Community Development Plan and Supplemental Text Amendment

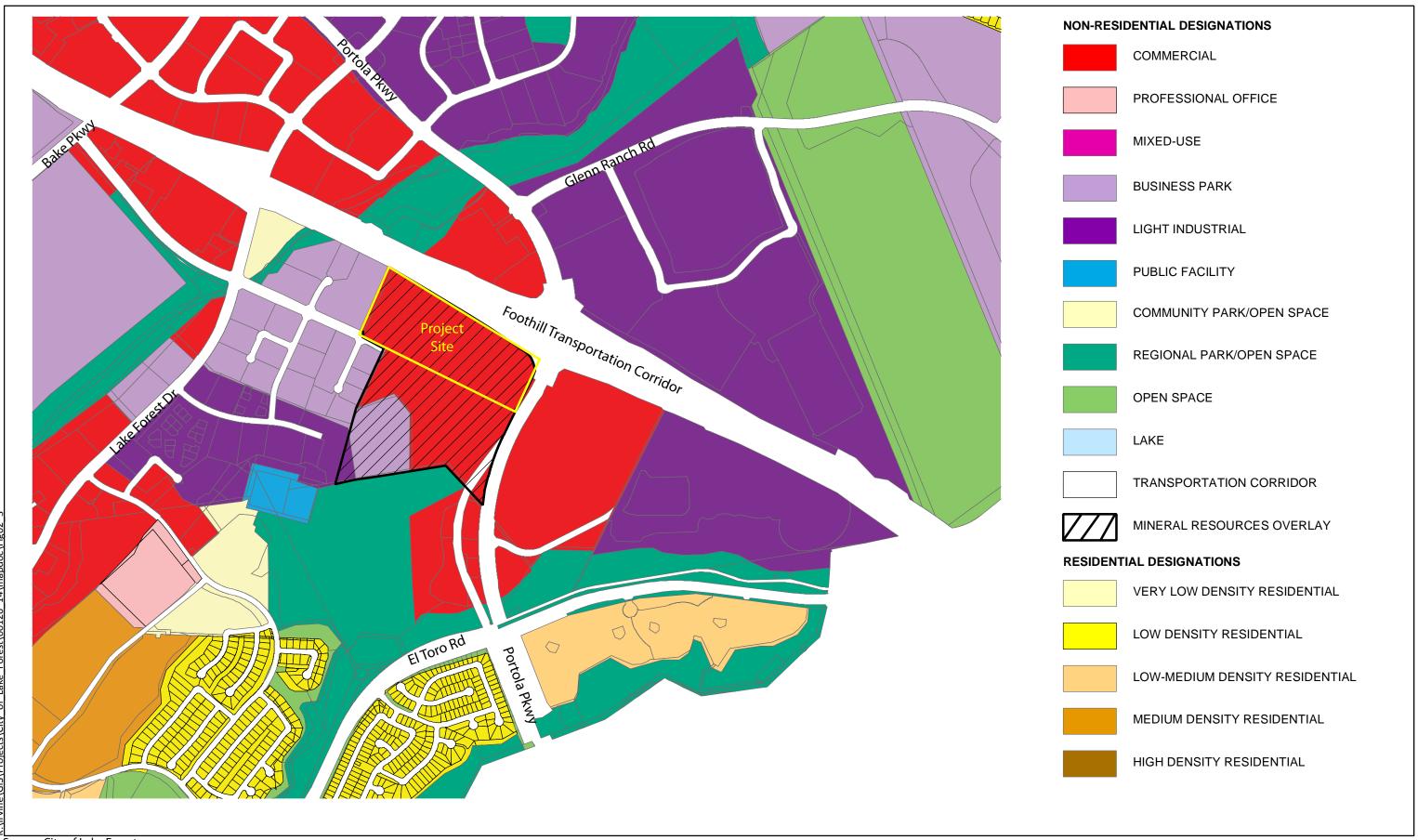
An amendment to the Baker Ranch Planned Community Development Plan and Supplemental Text is also proposed to allow for implementation of detached and attached residential development on the project site's portion of Parcel 3. This would change the current zoning of Urban Activity with a Sand and Gravel Overlay Zone to Residential.

Reclamation Plan Amendment

The project is also proposing an amendment to the reclamation plan so that the project grading plan and the amended reclamation plan would be consistent. Figure 2-7 shows the amended reclamation plan. The reclamation plan would be implemented with the grading of the project site, which would result in the closure of the surface mine in accordance with State law.

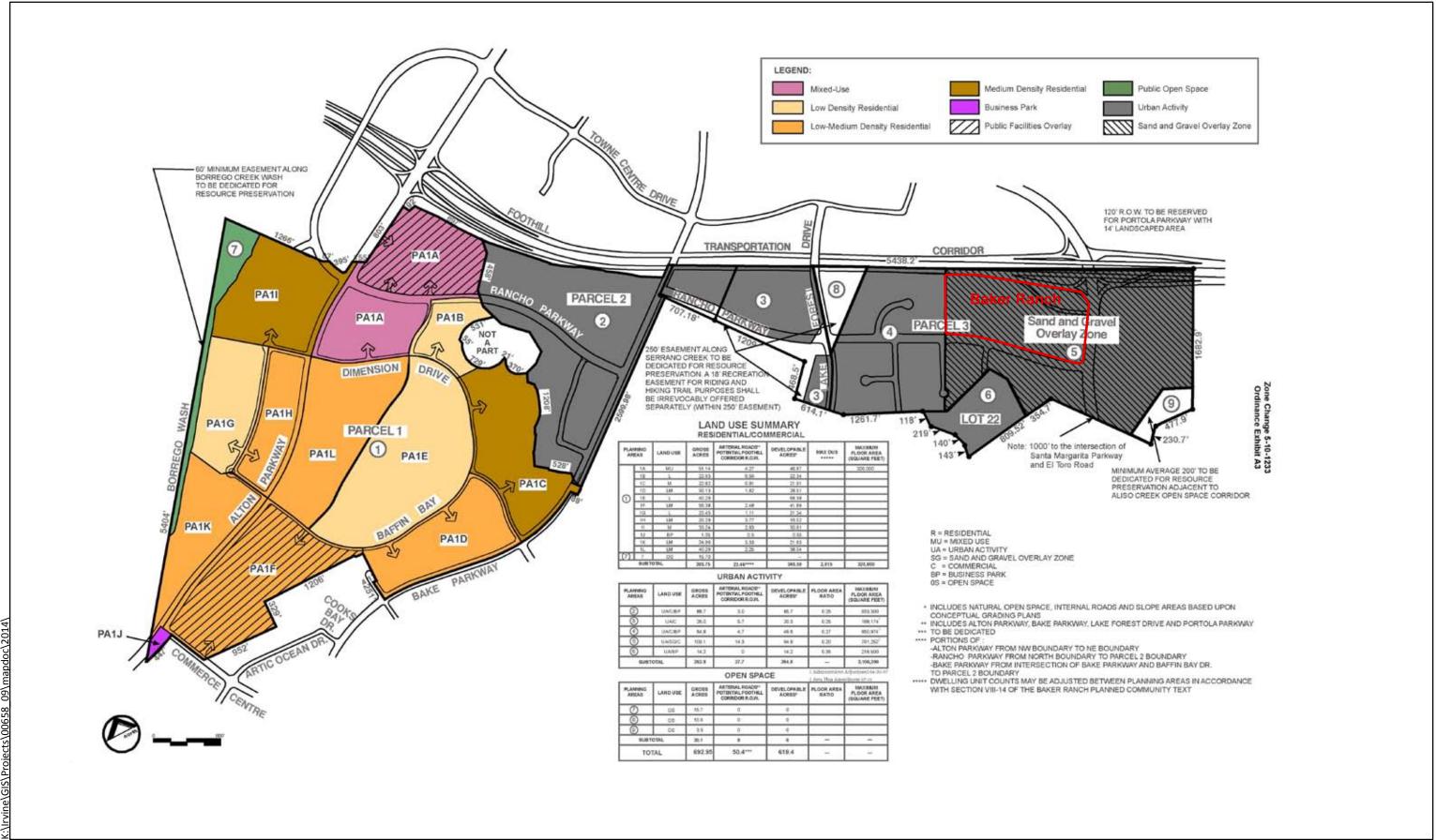
Project Construction

The project site would be graded, resulting in up to 61,700 cubic yards of cut and up to 34,340 cubic yards of fill, with the balance of up to 27,360 cubic yards being exported to an appropriate facility or used in construction of other projects as the last phase of mining activity. The grading would include



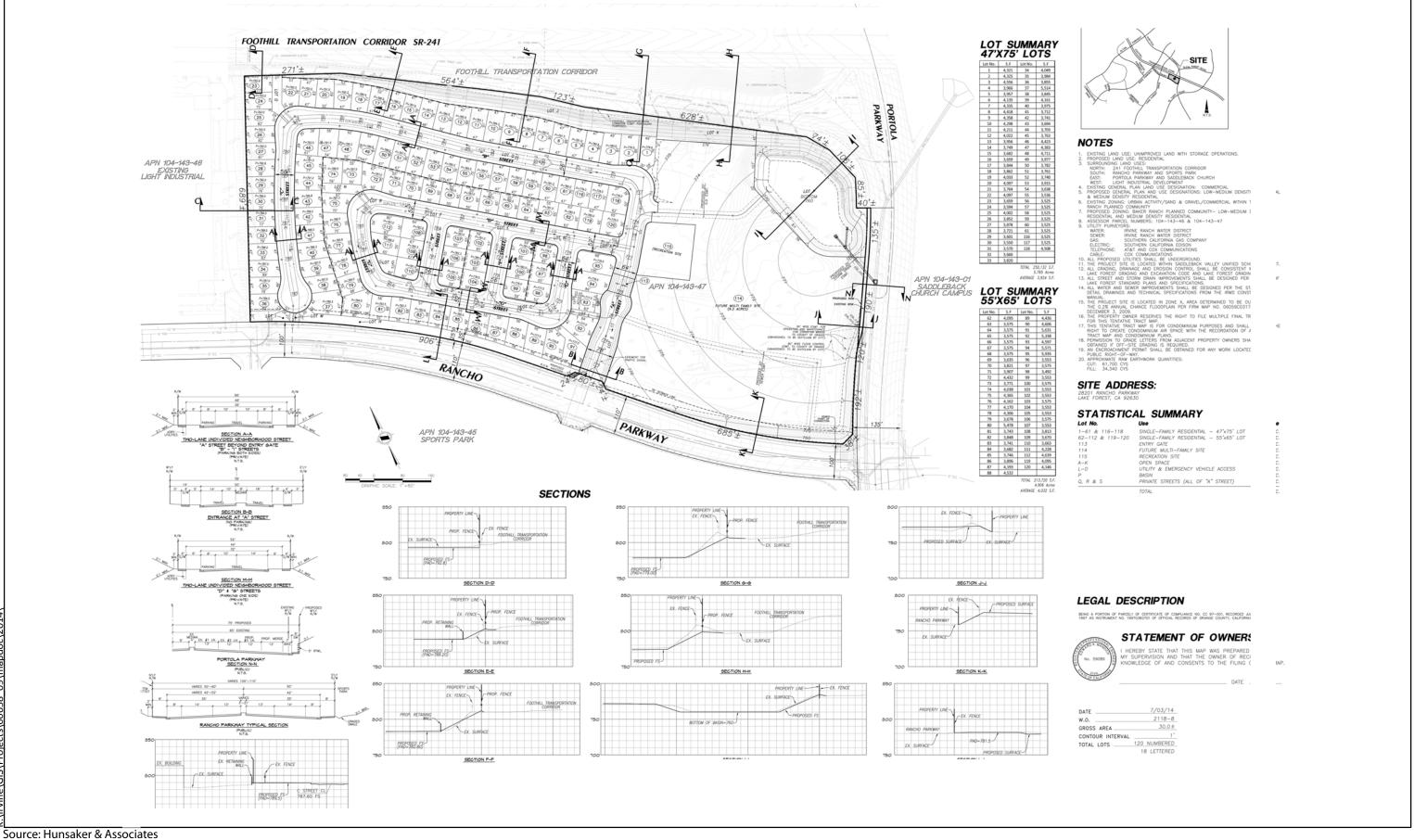
Source: City of Lake Forest





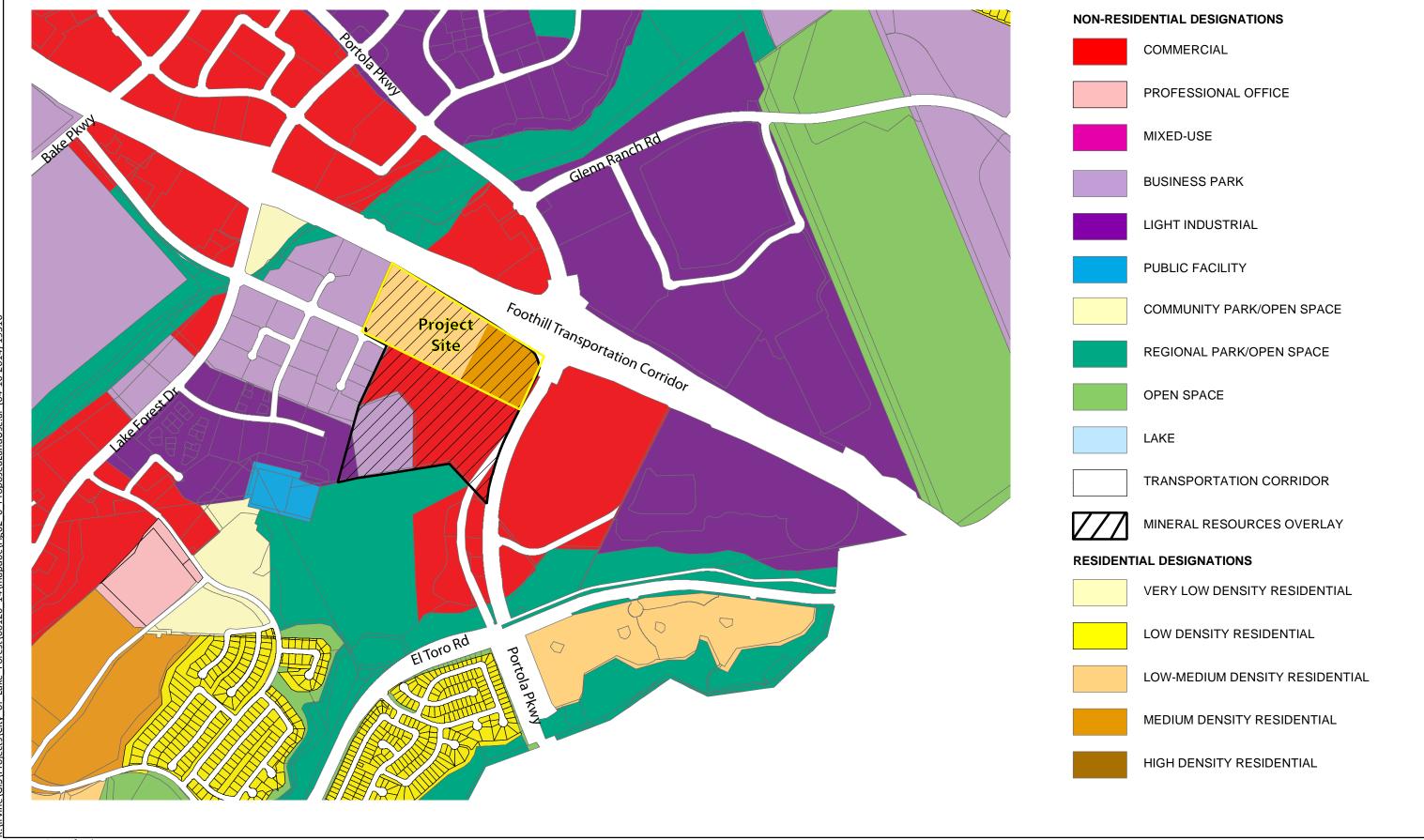
Source: Robert Bein, William Frost and Associates





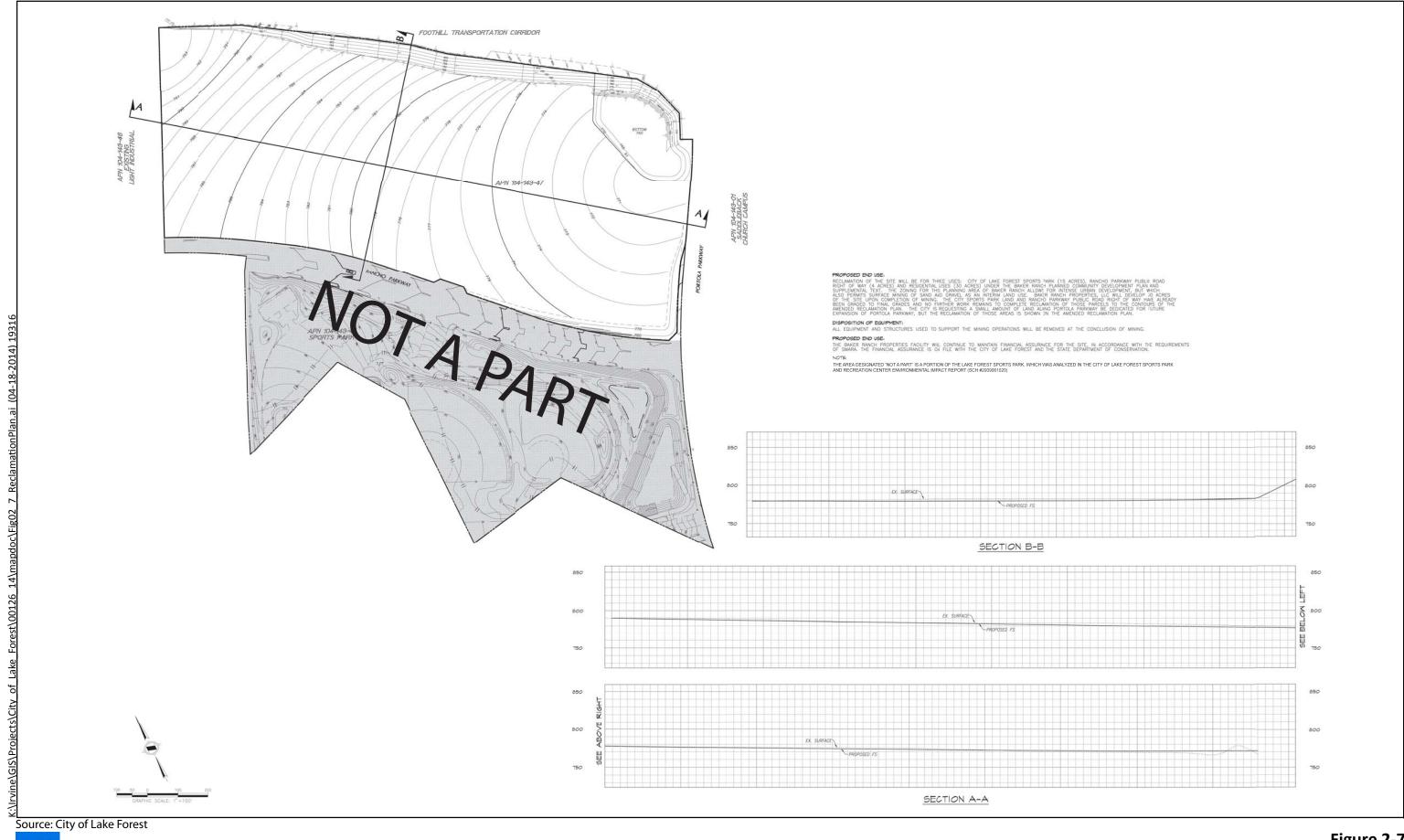






Source: City of Lake Forest





ICF

Figure 2-7 Reclamation Plan City of Lake Forest Baker Ranch Residential Project

a re-grading of a steep slope area in the north-central and northwestern portion of the project site, adjacent to SR-241. In addition, a retaining wall would be constructed along the north project boundary between approximately Lots 5 and 22. This grading would partially occur within the SR-241 right-of-way and would require an encroachment permit by the California Department of Transportation (Caltrans).

The project would be implemented in one grading phase followed by multiple construction phases for the proposed residential units. The recreation area is expected to be constructed with the first phase of home construction. The existing detention basin may be slightly reconfigured during the grading phase as grading plans and detention capacity are further refined. The purpose of the bioretention/detention basin is to collect and treat low and moderate stormwater runoff from the project site. Higher storm flows will be conveyed to an offsite public storm drain system by overflow pipes when the detention basin reaches capacity. These bioretention and biofiltration treatment methods are designed to provide onsite treatment of stormwater runoff and direct runoff through features such as shallow landscaped depressions that use woody and herbaceous plants to mimic pollutant removal mechanisms that operate in a forested ecosystem. Home construction phasing would be dependent on market conditions, but completion of the construction activities could occur as early as 2 years after the grading and site preparation phase has ended. However, it is anticipated that completion of the project would actually occur up to 4-5 years after issuance of the first building permit. Two to three different housing types are likely to be built and, accordingly, different portions of the project may be under construction at the same time. This would expedite the timeframe for construction of the proposed project.

Required Discretionary Approvals (City of Lake Forest)

The City of Lake Forest is the lead agency under CEQA and is responsible for permitting the project. The following discretionary approvals would be required to implement the project as proposed.

- Adopt the Mitigated Negative Declaration, Mitigation Monitoring and Reporting Program, and Mandatory Findings of Significance.
- Approve the General Plan Amendment.
- Approve the revisions to the Baker Ranch Planned Community Development Plan and Supplemental Text Amendment (Zone Change)
- Approve the Tentative Tract Map
- Approve the Development Agreement
- Approve the Amendment to the Reclamation Plan

Other Approvals

California Department of Transportation

Approve an Encroachment Permit

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Project Description and Environmental Setting

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